

Message Text

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ACTION IO-14

INFO OCT-01 AF-10 ARA-10 EA-10 EUR-12 NEA-10 ISO-00
CIAE-00 DODE-00 PM-05 H-01 INR-10 L-03 NSAE-00
NSC-05 PA-01 SP-02 SS-15 ICA-11 OMB-01 ACDA-12
NRC-05 DOE-15 SOE-02 OES-07 /162 W
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R 061548Z APR 78
FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC 0495
INFO AMEMBASSY BEIRUT
AMCONSUL CAPE TOWN
AMEMBASSY DAKAR
AMEMBASSY DAMASCUS
AMEMBASSY DAR ES SALAAM
AMEMBASSY KUWAIT
AMEMBASSY LAGOS
AMEMBASSY LONDON
AMEMBASSY LUSAKA
AMEMBASSY MOSCOW
AMEMBASSY PRETORIA
AMEMBASSY TEL AVIV

C O N F I D E N T I A L SECTION 01 OF 02 USUN NEW YORK 01264

CAPE TOWN FOR EMBASSY

DAKAR FOR AMB YOUNG

E.O. 11652: GDS
TAGS: PORG, UNSC, PLO, IS, LE, XF, RH, SF, WA
SUBJECT: USSR QUESTIONS ON SC IN APRIL

1. SUMMARY: USSR PERMREP TROYANOVSKY, ACCOMPANIED BY
FOKINE AND TULINOV, MET WITH AMB LEONARD AFTERNOON 5
APRIL AT THEIR REQUEST TO LEARN US VIEWS CONCERNING
SECURITY COUNCIL BUSINESS DURING CURRENT MONTH OF US
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PRESIDENCY. DISCUSSION COVERED NAMIBIA, RHODESIA,
LEBANON AND SOUTH AFRICAN NUCLEAR PROBLEM. END SUMMARY.

2. IN RESPONSE TO TROYANOVSKY'S QUESTIONS, LEONARD NOTED
WE HAVE RECEIVED NO REQUESTS THUS FAR FOR SC MEETINGS.
WE ARE OF COURSE AWARE OF THE INTENTION OF THE WESTERN
FIVE TO TRANSMIT THEIR PROPOSAL ON NAMIBIA TO THE

COUNCIL BY LETTER EARLY NEXT WEEK, OBSERVING THAT THIS IS THE SAME PROPOSAL WE HAVE ALREADY GIVEN SMUN. IT WAS NOT YET CLEAR WHETHER COUNCIL MEETINGS WOULD FOLLOW. THIS WOULD IN PART DEPEND UPON DEVELOPMENTS. HE CONFIRMED THAT SWAPO, THE FRONT LINE AND SOUTH AFRICA ARE STUDYING OUR PROPOSAL, THE SOUTH AFRICAN ATTITUDE BEING LEAST KNOWN AT THIS JUNCTURE. AMB MCHENCY WOULD BE RETURNING AT THE END OF THIS WEEK AND AMB YOUNG ON THE 10TH, AT WHICH POINT WE MIGHT HAVE A CLEARER PICTURE. TULINOV SAID OTHER MEMBERS OF THE FIVE HAVE SAID THAT THE FIVE WOULD GO TO THE SC WITH A VIEW TO OBTAINING A RESOLUTION EVEN IN THE ABSENCE OF AGREEMENT ON THE WESTERN PROPOSALS, TO WHICH LEONARD RESPONDED THAT WE HAD ALWAYS CONTEMPLATED THAT AT AN APPROPRIATE TIME WE WOULD WANT TO BRING OUR PROPOSALS TO THE COUNCIL IN ORDER TO PROMPT FINAL REACTIONS BY THOSE INVOLVED. IN REPLY TO A FURTHER QUESTION, LEONARD SAID THAT A WESTERN EFFORT THIS MONTH TO OBTAIN A RESOLUTION APPOINTING A SPECIAL REPRESENTATIVE OF THE SYG ALSO REMAINS A POSSIBILITY. WITH RESPECT TO TULINOV'S QUESTION ON OUR INTENTIONS CONCERNING THE SPECIAL SESSION ON NAMIBIA, SCHEDULED TO CONVENE 24 APRIL, LEONARD SAID THIS WOULD DEPEND UPON THE REACTIONS OF THE PARTIES. IF OUR PROPOSALS WERE ACCEPTED, THE SPECIAL SESSION WOULD HAVE ITS WORK SET OUT FOR IT (I.E., FINANCING). HE REPLIED NEGATIVELY TO FOKINE'S QUESTION WHETHER THE US HAS ANY

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INFORMATION ON THE IDENTITY OF THE MURDERERS OF CHIEF KAPUUNO.

3. SOVIETS ASKED ABOUT POSSIBLE SC CONSIDERATION OF RHODESIA. TULINOV ASSERTED THAT THE COUNCIL HAS ASKED THE SYG TO SUBMIT A REPORT BY 15 APRIL ON PROGRESS ON THE MILITARY SIDE. WE EXPLAINED WE DO NOT NOW FORESEE A COUNCIL MEETING DURING APRIL GIVEN THE SCHEDULE OF CONSULTATIONS WITH VARIOUS PARTIES THAT WILL OCCUPY THE REMAINDER OF THE MONTH. LEONARD COMMENTED THAT THE PATRIOTIC FRONT'S ATTITUDE HAS BEEN MUCH MORE FAVORABLE TO THE ANGLO-AMERICAN PLAN THAN SOME MONTHS EARLIER. WE HAVE ALSO BEEN ENCOURAGED BY THE WARM RECEPTION FRONT LINE HAVE GIVEN OUR PROPOSALS.

4. ANSWERING TROYANOVSKY'S QUESTIONS CONCERNING A FURTHER SC SESSION ON LEBANON, LEONARD OBSERVED THAT THE FIRST ORDER OF BUSINESS IS TO SECURE ISRAELI WITHDRAWAL AND WE HAVE BEEN COUNSELLING THE GOI IN THIS RESPECT. WE BELIEVE ISRAEL HAS MADE THE DECISION TO WITHDRAW; SOME HEAVY EQUIPMENT AND TROOPS HAVE ALREADY BEEN WITHDRAWN. TROYANOVSKY SAID HE UNDERSTOOD THERE HAS BEEN A "THINNING

OUT" AND WONDERED WHETHER ANOTHER COUNCIL MEETING MIGHT NOT HELP PRESSURE ISRAEL TO WITHDRAW. LEONARD SAID WE HAVE CONCLUDED OTHERWISE; THE INTENSITY OF DEBATE MIGHT PRODUCE AN OPPOSITE RESULT. TROYANOVSKY SAID THE USSR VIEWPOINT WAS DIFFERENT; A FURTHER MEETING WOULD BE DESIRABLE. HE NOTED THE PASSAGE OF SOME TWO WEEKS SINCE THE ADOPTION OF SC RES 425 CALLING FOR WITHDRAWAL "FORTHWITH". THE USSR, HE SAID, WOULD SUPPORT AN ARAB CALL FOR A MEETING OR MIGHT "LEAD THE WAY" IN SEEKING ONE.

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5. TROYANOVSKY ALSO COMMENTED THAT THEY WOULD REGRET UNIFIL'S BECOMING INVOLVED IN INTERNAL DISPUTES WITHIN LEBANON, THE WAY ONUC HAD IN THE CONGO. LEONARD NOTED

THERE WAS ONE SIMILARITY TO THE CONGO SITUATION, NAMELY THE LACK OF A SUBSTANTIAL GOVERNMENTAL AUTHORITY IN SOUTHERN LEBANON. TROYANOVSKY SAID THE SOVIETS BELIEVE THE GOL SHOULD KEEP ITS AGREEMENTS WITH THE PLO, TO WHICH WE OBSERVED THAT IF THE AGREEMENTS HAD BEEN CONFIDENTIAL

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IMPLEMENTED THE CURRENT SITUATION WOULD NOT HAVE ARISEN. TROYANOVSKY THEN COMMENTED ON MOSCOW'S CONCERN THAT ISRAEL IS USING THE CURRENT STATE OF AFFAIRS TO MAKE THE SITUATION OF THE PALESTINIANS MORE DIFFICULT. THE SOVIET UNION, HE SAID, FEELS STRONGLY THAT THE UN SHOULD NOT BECOME INVOLVED IN THIS.

6. LEONARD NOTED VARIOUS REPORTS THAT NIGERIA MAY WANT TO TAKE THE QUESTION OF SOUTH AFRICAN NUCLEAR DEVELOPMENT TO THE COUNCIL AND STRESSED WE WOULD WANT THIS MATTER TREATED WITH THE SERIOUSNESS IT DESERVES. TROYANOVSKY RECALLED BREZHNEV'S MESSAGE TO CERTAIN HEADS OF STATE. THEY HAVE RECEIVED A REPLY FROM FRANCE BUT SMUN IS UNCERTAIN WHETHER PRESIDENT CARTER HAS REPLIED. HE OBSERVED THAT GA RES 32/81 ON THE DENUCLEARIZATION OF AFRICA PROVIDES A BASIS FOR SC CONSIDERATION AND THAT THE AF GROUP IS APPARENTLY DISCUSSING THE MATTER. LEONARD CONFIRMED THAT 32/81, RATHER THAN THE APARTHEID ITEM RES, MIGHT PROVIDE A COMMON GROUND FOR CONSIDERING THE POSSIBILITY OF SC ACTION. TROYANOVSKY STRESSED THAT, IN HIS VIEW, THE USSR AND THE US HAVE THE SAME OBJECTIVE, WHICH IS TO KEEP SOUTH AFRICA FROM DEVELOPING A NUCLEAR WEAPON CAPABILITY AND ASKED WHETHER THE US WOULD OPPOSE AN AFRICAN CALL FOR A COUNCIL MEETING. LEONARD SAID HE COULD NOT GIVE A CLEAR ANSWER. THAT WOULD DEPEND IN PART ON THE PROBABLE IMPACT OF AN SC SESSION ON OUR NEGOTIATIONS WITH SOUTH AFRICA. THE VITAL OBJECTIVE WAS TO HAVE SOUTH AFRICA JOIN THE NPT AND SAFEGUARD ALL ITS FACILITIES.

7. IT WAS AGREED THAT THE TWO MISSIONS WOULD KEEP IN CLOSE CONTACT. LEONARD

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